

Lessons Learned from Implementing Sewers in New UGA's

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What Will You Learn Today?

- **Purpose** to discuss the challenges in implementing a new sewer system
- Goal to compare 5 current examples
- Outcome to broaden the understanding and assist those counties that will attempt this in the future



New Urban Growth Areas (UGA)

- Typically in counties
- Planning under the Growth Management Act (GMA)
- Commercial core surrounded by residential
- Pre-UGA served by individual septic systems
- Under GMA, UGA requires urban services
- Post-UGA served by public sewer system



Making of a UGA

- · Community vision
- Buy-in and approval from County
- Comprehensive planning process
- · New zoning code
- Perhaps trip(s) to Growth Management Hearings
- Conclusion = years in the making



Why Go For a UGA?

- Community vision
- Already urban in nature
- · Change from rural zoning to more dense zoning
- · Affordable housing
- Economic development
- More efficient use of commercial property
- No more septic drain fields required



New Sewer System Required

Important answers prior to sewer planning:

- Who will own?
- Who will operate?
- Who can borrow the big bucks?



To Be Successful

- Years of planning and design
- · Committed elected officials
- Citizen involvement, community buy-in
- Dedicated team
- · Funding partners
- Project Champions!!



Example: Mason County

- Belfair
 - Documented nitrogen issues, community vision
 - New sewer system required
 - Great timing for funding (federal & state)
 - Project champion was Norm Dicks
 - Managed by Mason County
 - Phase 1 complete, strong resistance from residents for Phase 2
 - Challenge to meet debt service without Phase 2



Example: Kitsap County

- Gorst
 - Existing urbanized area
 - Managed by Kitsap County
 - Kitsap County already in the sewer business
 - Could serve by extension from Bremerton



Example: Clallam County

- Carlsborg
 - Managed by PUD with Clallam County
 - Plan to establish LID to fund construction
 - Economy changed, LID not feasible
 - Sequim now had excess capacity and interest
 - Project management shifted from PUD to County
 - Appear to be working toward extension to Sequim



Example: Jefferson County

- Port Hadlock
 - Managed by Jefferson County
 - Will require new treatment and collection
 - Plan to contract with PUD for billing, operations
 - County to borrow for treatment facilities
 - Establish LID to fund collection system
 - Economy has changed and slowed progress
 - LID & funding = chicken & egg



Example: Island County

- Freeland
 - Managed by Freeland Water & Sewer District
 - Neighboring system no capacity or interest
 - District not large enough to borrow without LID
 - Residential customers not interested
 - Election turnover, economy changed
 - Neighboring system now interested
 - Appear to be revising plan only commercial core



Big Picture Lessons - Jefferson Co

- Years to Implementation
 - Implementing a new sewer utility is years in the making
- Zoning
 - Don't promise before it is available
- Mini-Storage Moratorium
 - Was necessary to preserve developable land that would use urban services



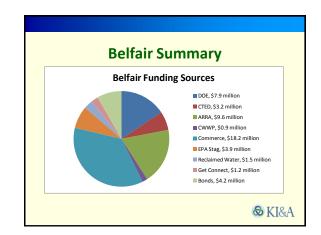
Sewer Lessons – Jefferson Co

Develop funding package that...

- Reduces impacts to:
 - Existing residential
 - Existing small business
- Promotes:
 - Affordable Housing
 - Business Expansion



Successful Funding Partners Belfair Project Summary Amount \$1,137,413 \$3,200,000 \$3,033,500 \$5,716,829 \$3,897,293 \$904,850 \$7,950,000 \$5,480,000 \$1,500,000 \$4,800,000 \$616,500 Project accounting Funding Sources DOE CTED DOE ARRA Forgivable spreadsheet: • 1 column for each ARRA Loan CWWP Grant grant or loan component Commerce EPA STAG Grant Commerce Reclaimed Wtr Grant • Total 18 funding Green Proj Forgivable Green Proj Loan Non-hardship Loan Get Connect Forgivable Get Connect Loan \$616,500 \$616,500 sources \$2,525,356 \$1,064,280 • Total \$50+ million \$153,720 \$2,800,000 \$1,400,000 \$50,647,241 **⊗** KI&A



Sewer Lessons - Belfair

- Economy changed
- Phase 1 is connected
- Capacity in treatment plant for more connections
- Phase 2 difficult to gain traction
- County struggling to keep sewer fund in balance
- Need more customers
- · Wish they already had LID



Contacts

- Katy's contact: Katy@kisaksenassociates.com
- Monte Reinders, Director, Jefferson County Public Works, <u>mreinders@co.jefferson.wa.us</u>
- Joel Peterson, formerly Public Works Project Manager, Jefferson County
- Tom Moore, Deputy Director, Mason County Public Works/Utilities, TomMo@co.mason.wa.us

